

No. 12,986

United States Court of Appeals
For the Ninth Circuit

NG FOO,

Appellant,

RD McGRATH, Attorney Gen-
eral of the United States,

Appellee.

APPELLANT'S OPENING BRIEF.

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**United States Court of Appeals
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WING FOO,

Appellant,

WARD McGRATH, Attorney Gen-
of the United States,

Appellee.

APPELLANT'S OPENING BRIEF.

STATEMENT OF THE CASE.

tion in this case was brought in the Court
nder Section 503 of the Nationality Act of
Stat. 1171; 8 U.S.C.A. 903) for the purpose
ishing the citizenship of the appellant. The
t, Wong Wing Foo, claims to be a citizen
onal of the United States. He claims to have
n in China on June 22, 1928. He arrived in
ed States at the Port of San Francisco, Cali-
n November 22, 1948, and applied before the
ion authorities for admission as an Ameri-
on being the legitimate blood son of Wong

that the appellant failed to satisfactorily establish that he is the blood son of Wong Yem and is not entitled to be admitted to the United States as a citizen thereof. It is conceded by the immigration authorities, however, that appellant's alleged father, Wong Yem, is a citizen of the United States. The decision of said board was appealed to the Commissioner of Immigration and Naturalization and then to the Board of Immigration Appeals. The decision of the Board of Special Inquiry was affirmed and appellant was ordered excluded from the United States. Thereafter, appellant instituted the present appeal in the Court below seeking a judicial declaration of his citizenship. The case came to trial without the appellant and his alleged father, Wong Yem, being present. The appellant and his alleged father, Wong Yem, were presented as witnesses by the prosecution to establish the father and son relationship. The appellant offered no evidence or witness other than the immigration records pertaining to the application of the appellant for admission before the immigration authorities. The Court found for the defendant. It is the Court's judgment that the appellant, seeking even a declaration of his United States citizenship and nationality, prosecutes this appeal.

JURISDICTIONAL STATEMENT.

The Court below had jurisdiction by the reason of the fact that this is an action for a declaratory judgment.

Nationality Act of 1940 (54 Stat. 1171, A. 903).

Court has appellate jurisdiction pursuant to Law 72, 81st Congress, approved May 24, U.S.C.A. 1291 and 1292).

STATUTES INVOLVED.

Amendment XIV to the Constitution of the United States, Section 1, reads:

"All persons born or naturalized in the United States, and subject to the jurisdiction thereof, are citizens of the United States and of the States wherein they reside."

Section 603 of the Revised Statutes of the United States (Acts of April 14, 1802 and February 10, 1855 as amended by Act of May 24, 1934, Section 1), (U.S.C.A. 6) reads:

"Children heretofore born or hereafter born within the limits and jurisdiction of the United States, whose fathers were or may be at the time of their birth citizens thereof, are declared to be citizens of the United States; but the rights of citizenship shall not descend to children whose fathers never resided in the United States."

Section 503 of the Nationality Act of 1940 (8 U.S.C. 503) provides, in so far as pertinent here:

"Any person who claims a right or privilege

or executive official thereof, upon the ground that he is not a national of the United States, a natural person, regardless of whether he is within or without the United States or abroad, may institute an action against the head of such Department or Commission in the District Court of the United States for the District of Columbia or in the district court of the United States for the district in which such person claims a permanent residence, and a judgment declaring him to be a National of the United States. * * *

STATEMENT OF POINTS.

Appellant sets forth the following position which he intends to rely on appeal:

1. The Court below erred in holding that appellant has failed to sustain the burden of establishing his relationship to his father, Wong Yem, by a preponderance of evidence.

2. The Court below erred in admitting and considering the records and transcripts of the immigration proceedings other than the transcripts in the possession of the plaintiff and his father, Wong Yem, the admission of which was stipulated by counsel for the plaintiff.

ARGUMENT.

At the outset we wish to stress the fact

a review of the proceedings had before the States Immigration Service.

Yah Ying Og v. McGrath, 187 F. (2d) 199;

San Seow Tong v. Clark, 83 F. Supp. 482;

Chin Wing Dong v. Clark, 76 Fed. Supp. 648;

Y. S. v. Clark, 82 Fed. Supp. 412;

Chu Leong v. Shaughnessy, 88 Fed. Supp. 91.

evidence and testimony must be produced and the conduct of the trial is similar to that of a new trial and as if no former proceedings or trials had.

A hearing de novo literally means a new hearing or a hearing the second time. (18 C.J. 486.)

It is a hearing that contemplates an entire trial of the controversial matter in the same manner in which the same was originally heard. It is in no sense a review of the hearing previously held, but it is a complete trial of the controversy, the same as if no previous hearing had ever been held.' (Italics ours.)

Pollier & Wallis, Ltd. v. Astor, 9 Cal. (2d)

202, page 205.

In the *Application of Murra*, 166 F. (2d)

petition of naturalization was heard in open

court where the witnesses were examined before the

Judge Major said:

* * *the hearing before the court is not for the purpose of reviewing the recommendations of the Examiner; it is a hearing de novo and*

ther the testimony heard by the Examiner, nor his findings, nor his recommendation are of any consequence." (Italics ours.)

All this is in direct opposition to the position of the judge who, during the instant trial, ruled "In a trial *de novo*, if I am not very much mistaken, *the Court reviewed the testimony taken at a previous hearing*; and it also takes into consideration the testimony produced at this hearing and then arrives at its own conclusion based on its own opinion and conclusions and the testimony adduced on the trial. That is the law unless you show me something to the contrary." (Italics ours.)

Transcript of Record, page 53.

Appellant contends that he is a citizen and national of the United States on the ground that he has established a *prima facie* presumption that he is the son of Wong Yem, an American citizen, by a preponderance of evidence. The lower Court, in its opinion, said appellant has the burden to establish his patrimony by a preponderance of evidence, but that he has failed to do so. Inferentially, the appellant has made out a *prima facie* case. It is a well recognized fact that no official records of vital statistics are kept in China, which accounts for the introduction of evidence of birth of the appellant. At the trial, the appellant and his alleged father, Wong Yem, testified that they are father and son and

Wong Yem is a cook working in Lodi, California and living at his place of work, and the appellant is staying in Stockton, California, about 100 miles apart, attending school. They visit and see each other every weekend and the appellant is supported by his father. It is because of his father's occupation and the fact that there is no adult education program for foreign speaking people in Lodi that the appellant moved to Stockton and is not presently staying with his father in Lodi.

The cumulative effect of the repeated assertions made over and over again by the father that he has a son, Wong Wing Foo, should create in the mind of any reasonable man a belief that such a son exists. Thus we believe the burden of proof imposed on the plaintiff to establish that he is the lawful son of Wong Yem has been met and that he has made his prima facie case.

In contrast to the affirmative and positive showing made by the appellant, appellee presented no witnesses and contented himself with the introduction of records and transcript of the immigration proceedings. In the lower Court's opinion, it accepted the statements made before the Immigration Board of Special Inquiry and contained in the records introduced by the defendant as exhibits to be the collateral facts in contravention of appellant's claim of paternity of Wong Yem. In this connection the

and Wong Yem testified to the purported son relationship and defendant introduced evidence in contravention thereof than the testimony taken before the Immigration Board stated in *Siu Say v. Nagle*, 295 F. 61. In cases of this character experience has demonstrated that the testimony of the parties interested as to the mere fact of relationship can be safely accepted or relied upon. Records therefore had to be examined for corroboration or the reverse.' The collateral facts in this instance are to be found in the transcript produced by the defendant."

Transcript of Record, pages 24 and 25

However, the instant case is different from *v. Nagle*, supra, which was a habeas corpus proceeding whereas the present matter is not a review of an administrative action, but is a trial *de novo*. The statements of Wong Yem and the appellants are consistent with those contained in the immigration records as given by them and members of their family throughout the years. On the question of the effect of the repeated claims and statements made on various occasions to the Immigration Service in the case of *Johnson v. Ng Ling Fong*, 17 F. 2d 11, the Court said:

"The records of the Immigration Department concerning the alleged father and his children since 1909 are so complete and the statements as to the number of births of his children

any reasonable doubt as to the relationship of the applicant and his alleged father.”

In the case of *Louie Po Hok v. Nagle*, 48 Fed. 3, this Court commented:

A similar case arose in *Ng Yuk Ming v. Tilghast*, 28 Fed. (2d) 547. There, ‘13 years before * * * the alleged father testified before the immigration authorities that he has a son bearing the name of the applicant, * * * which he affirmed on every occasion upon which he was called to testify.’ The decision of the Court was that the decision of the immigration officials was supported by the evidence.”

Also:

Yung Yow v. Nagle, 34 Fed. (2d) 848 (C.C.A. 9th).

Believe this case may be resolved upon two points. First, has the plaintiff-appellant made out a *facie* case; and second, if the answer is in the affirmative, has the defendant-appellee done anything to answer and rebut it?

Whenever litigation exists somebody must go forward with it; the plaintiff is the first to begin; if he does nothing, he fails. If he makes a *prima facie* case and nothing is done to answer it, the defendant fails.”

Principles on Evidence, 2d Edition, Sec. 176.

Testimony of the appellant and that of his

agreement to matters and facts pertaining to the family, its activities, the native village and house, the association of themselves. They identified the other correctly. This testimony and showing alone should be sufficient to establish the relationship and, if uncontradicted by other evidence, warrant a verdict or judgment in appellant's favor.

“Prima facie evidence is a minimum quantity of evidence. It is that which is enough to raise a presumption of fact; or, again, it is that which is sufficient, when, un rebutted, to establish the fact.”

Otis & Co. v. Securities & Exchange Commission, 176 F. (2d) 34.

What evidence or proof then, if any, was submitted by the appellee to offset and controvert positive affirmative evidence put forth by appellant? The appellee admitted that no evidence was submitted by the appellee other than the transcripts of the immigration hearings, particularly the testimony of Wong, a part thereof, the introduction of which was objected to by appellant. The only justification for the authority, if any, that such transcripts of records of the immigration hearings could be admitted in evidence, is under Section 1733 of Title 8, U.S.C.A. which provides, “(a) Books or records of accounts or reports of proceedings of any department or agency of the United States shall be admissible to prove a transaction or occurrence as a memorandum or

pts of testimony taken in the proceedings before the Board of Special Inquiry. They also contain the decisions of the Commissioner of Immigration and Naturalization Service and the Board of Immigration Appeals dismissing the appeal of the appellant from the adverse decision of the Board of Special Inquiry denying that appellant is the son of the appellant's mother and therefore not a citizen of the United States. We do not believe these transcripts of testimony are the decisions of the higher immigration authorities and therefore come within the purview of any statute, Federal or other, providing for their admission into evidence in a judicial trial. Section 1733(a) of the Immigration and Naturalization Act, U.S.C.A. clearly means that only minutes of immigration proceedings shall be admitted to be used as a memorandum of which the proceedings were made, and thus, the transcript of testimony should only be admitted to show or prove the facts from which the testimony was adduced as to the facts and circumstances of the proceedings before the Board of Special Inquiry were held. Any paper, record or document so offered is not admissible to prove the facts which it recites. This view was taken by the Supreme Court in *United States v. Aluminum Co. of America*, 304 U.S. 647, 57 S.Ct. 1113, 33 L.Ed. 71 when it held:

It is true that the document presently offered is not admissible to prove the facts which it recites. That proposition is sustained by *Watkins v. United States*, 304 U.S. 191, 57 S.Ct. 1113, 33 L.Ed. 71, 16 Pet. 25, at page 56, 10 L. Ed 873.

Co., 274 U.S. 693 at page 703, 47 S. Ct. L. Ed 1302 * * *”

Also *Moran v. Pittsburgh-Des Moines Co.*, 86 Fed. Supp. 255.

In the case of *United States v. Internationalvester Co.*, supra, where the Government introduced as evidence a report of the Federal Commission consisting of statements, testimony and other documentary exhibits, the Court, in such evidence as inadmissible, said:

“In support of its alternative contentions that competitive conditions have not been established by bringing about a situation in harmony with public interest the Government relies in large measure upon various statements and tabulations contained in the report of the Federal Trade Commission which was introduced in evidence over the objection of the International Company. It is entirely plain that to treat the statements and tabulations in the report—based upon an ex parte investigation and formulated in the manner hereinabove set forth—as constituting in themselves substantial evidence upon the questions of fact here involved violates the fundamental rules of evidence which entitle the parties to a trial of issues of fact upon hearsay, but upon the testimony of witnesses having first-hand knowledge of the facts, who are produced as witnesses and are subject to cross-examination * * *”

Further supporting the contention of the

ings we quote the appropriate words of Section 20 of American Jurisprudence at page 578 579:

The mere fact that testimony has been given in the course of a former proceeding between the parties to a case on trial is no ground for its admission in evidence. The witness himself, if available, must be produced the same as if he were testifying de novo. His testimony given at a former trial is mere hearsay. This rule applies to testimony given by all witnesses at the former trial whether they were expert or lay witnesses."

E. Yarbrough Turpentine Co. v. Taylor, 201 Ala. 434, 78 So. 812, citing R.C.L.;

Savannah, F. & W. R. Co. v. Flannagan, 82 Ga. 579, 9 S. E. 471, 14 Am. St. Rep. 183;

Joseph v. Union R. Co., 116 Mo. 636, 22 S.W. 794, 38 Am. St. Rep. 626;

New York C. R. Co. v. Stevens, 126 Ohio St. 395, 185 N. E. 542, 87 A.L.R. 884;

Madden v. Duluth & I. R. R. Co., 112 Minn. 303, 127 N.W. 1052, 21 Ann. Cas. 805.

It is held that if the defendant wanted to rely so much upon the alleged uncle's statements, he should have produced him as a witness instead of depending upon his extrajudicial testimony. In the case of *United States v. Campanaro*, 63 F. Supp. 811, the court said:

It is elementary in our system of law that the

Therefore, evidence which does not derive its value solely from the credibility of the declarant but rests also on the veracity of another person is termed 'hearsay' and is ordinarily inadmissible. *Hopt. v. People of Territory of Utah*, 10 U.S. 574, 4 S. Ct. 202, 28 L. Ed. 262. The essence of such evidence is that the other person whose credibility the jury must rely is not present in court and cannot be subjected to cross-examination. However, not every oral statement or written extrajudicial statement offered in evidence comes within the hearsay rule. It is only when the extrajudicial statement is offered to establish the truth of the fact so stated that the hearsay rule can apply. Where the extrajudicial statement is offered without reference to the truth of the matter extrajudicially asserted merely to prove that the oral statement, or that a written statement, exists, then the evidence is without the force of the hearsay rule."

The Court continued:

"It should be noted that there is statutory authority for permitting the government to prove the same facts by offering in evidence a copy of the government records under the seal of the department. This statute merely codifies the common-law exception to the hearsay rule, that the person whose statement is offered is available for adequate reason and where there is a substantial probability of the truthfulness of the statement."

1420 et seq.; *Demeter v. United States*, 62 D. C. 208, 66 F. 2d 188; *United States v. Scoat*, 4 Cir., 4 F. 2d 193. However, even this rule does not permit the contents of government records to be proved by parol testimony as here done. *Nock v. United States*, 2 Ct. Cl.

Also:

United States v. Packard Sedan, 23 F. 2d 865.

The situation as the instant case arose in *Lee v. United States*, 49 F. (2d) 24. In that case the defendant sought to overcome the prima facie case against the appellant by the introduction of certain inculpatory records. The lower Court held for the government and ruled that such records were admissible. On appeal, the Appellate Court reversed the judgment,

and thus appears that the court unconsciously allowed the erroneously admitted record to influence the consideration of the case. This is a striking illustration of the danger of getting into the habit of admitting record evidence not admissible under the well-recognized rules. If these records were considered in the decision of the case, it would seem that the defendant should be discharged from custody. In judicial proceedings the court is restricted in the reception of evidence to only such evidence as meets the requirements of legal proof."

Review of the well-established principles of evi-

tions the entire immigration records as evidence to answer the prima facie case established by a witness. His opinion shows that his decision as to the appellant's claim was predicated principally upon the contents and statements in the transcripts of testimony, particularly the testimony of an uncle named Wong Gong, who made contradictory statements in the immigration hearings, corroborating and then contradicting his meeting with the appellant in Hong Kong. This uncle has shown himself in that proceeding to be untrustworthy in his statements and hence the appellant rightfully refused to call him as a witness. *Falsus in uno, falsus in omnibus*. If the appellant decides to rely upon the testimony of Wong Gong, it is elementary that he should be called by the appellant, as suggested by the trial judge on page 63 of Transcript of Record.

“In order to establish a right to introduce the testimony of a witness given at a former trial, it is incumbent upon the proponent of such testimony to lay a proper predicate for its introduction by showing the unavailability of the witness who gave the testimony sought to be produced. In other words, the burden of satisfying the court of the validity of the excuse for non-production of witness lies upon the party seeking to introduce the testimony given by him at the former trial. It must be shown either that the witness is dead, insane, or beyond the jurisdiction of the court or on diligent inquiry cannot be produced.

mer trial cannot be produced as witness on the
ond trial. In the absence of proof of some
n circumstance, testimony of this character
be rejected.”

0 Am. Jur. Sec. 698 at page 587.

CONCLUSION.

submit, briefly and simply, that the proceeding
he trial Court was in the nature of a new
examine the facts and testimony for a judi-
etermination of the issue, “Is the appellant the
Wong Yem, a citizen and national of the
States, and therefore a citizen and national
United States?” It was not a hearing to re-
e administrative proceedings had before the
ation Service and the evidence, findings and
ons adduced and developed therein. The ap-
submitted the entire immigration records as
evidence to rebut the presumption created
appellant. However, from authorities cited,
scripts of testimony and the opinions which
art of the immigration files are inadmissible
ompetent evidence, and therefore could not
uld not be used to rebut and contravene the
blished by the appellant. Without the unre-
nd untrustworthy statements of the alleged
Wong Gong, what then has the appellee offered,

petent evidence was offered by the appellee. Accordingly, the appellant has established his case by a preponderance of evidence.

It is, therefore, respectfully asked that the judgment for the defendant awarded by the Court be reversed, and that appellant be declared a citizen and national of the United States.

Dated, San Francisco, California,
September 12, 1951.

Respectfully submitted,

CHOW AND SING,

Attorneys for Appellant